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AUG 21 1953

The Honorable  
The Director of the  
Bureau of the Budget  
Bureau of the Budget  
Washington 25, D. C.

Dear Mr. Dodge:

This will acknowledge receipt of a letter of August 19, 1953 from Mr. Paul L. Morrison, Assistant Director of the Bureau of the Budget, addressed to the Director of Central Intelligence, which forwarded the draft Presidential directive to the Executive Secretary of the National Security Council and a copy of a letter of August 11, 1953 to the Bureau of the Budget from the Department of Defense. We are pleased to forward our views in connection with these documents.

We have no objection to the proposed Presidential directive as presently drafted. You will recall that in our letter of 18 July 1953 we recommended elimination of reference to paragraphs 2 and 3 of NSC 10/5. However, since the functions assigned in those paragraphs are now stated to relate only to major programs, we understand that the review of the Operations Coordinating Board would be directed to the broad policy aspects of programs rather than to the detailed operations carried out thereunder. This is in accord with our concept of the relationship between the Operations Coordinating Board and the covert operations conducted by this Agency.

We are in favor of retaining in the Presidential directive provisions for transfer

[redacted] precisely as worded in the present draft.

We note the objections presented by the Department of Defense and appreciate that they are prepared to negotiate directly with this Agency to determine what activities of this nature the Department of Defense should assume responsibility for. This is what the proposed paragraph calls for and thereby gives proper recognition to the situation at an appropriate policy level. If it is decided to delete the present provision, we believe it essential at least to have a general statement recognizing that when activities which are to be continued become, through changing circumstances, overt in their nature it is incumbent upon this Agency to inform interested persons and agencies and to take action to assure transfer of responsibility to the proper overt operating agency.

DOCUMENT NO. \_\_\_\_\_  
NO CHANGE IN CLASS. ☐  
☐ DECLASSIFIED  
CLASS. CHANGED TO: TS ~~S~~ 2011  
NEXT REVIEW DATE: \_\_\_\_\_  
AUTH: \_\_\_\_\_  
DATE: 2/1/88  
REVIEWER: [redacted]

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We would be glad to confer with you on the wording of such a provision if you so desire.

Sincerely yours,

C. P. CABELL  
Lieutenant General, USAF  
Acting Director

OGC:LRH:jeb

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Originating Officer:

LAWRENCE R. HOUSTON  
General Counsel

CONCURRENCE:

L. K. WHITE  
Acting Deputy Director  
(Administration)

FRANK G. WISNER  
Deputy Director  
(Plans)

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SIGNATURE RECORD AND COVER SHEET	
DOCUMENT DESCRIPTION	REGISTRY
SOURCE OGC	CIA CONTROL NO. 93472/A
DOC. NO.	DATE DOCUMENT RECEIVED
DOC. DATE 21 AUG 53	LOGGED BY
COPY NO. 3 of 11	
NUMBER OF PAGES 2	
NUMBER OF ATTACHMENTS None	

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JUL 18 1953

Mr. William F. Finan  
Assistant Director for Management  
and Organization  
Bureau of the Budget  
Washington 25, D. C.

Dear Mr. Finan:

I am glad to submit the views of this Agency on the proposed Executive Order and on the draft of the Presidential memorandum to the Executive Secretary of the National Security Council forwarded with your letter of 9 July 1953.

With regard to the proposed Executive Order, this Agency has no objection to the substance of its provisions which create the Operations Coordinating Board and set forth its general functions subject to the comments in the last paragraph of this letter. The proposed manner of functioning, however, raises questions which we believe should be resolved prior to issuance of the Order. Section 5 of the draft provides that the Central Intelligence Agency shall, among others, furnish assistance to the Board consonant with law in accordance with 31 U.S.C. 691. This, of course, we are prepared to do subject to the availability of funds.

However, Section 4 authorizes the Executive Director of the Board to appoint necessary employees to the Board and supervise the work of the staff. This appears to authorize the establishment of an entity outside the contemplation of 31 U.S.C. 691. Furthermore, under Section 1 of the proposed Order, the Board, and with it the staff, is deemed to be an agency within the structure of the National Security Council. The National Security Council is a statutory agency established by the National Security Act of 1947. Section 101(c) of that Act provides for a staff for the National Security Council and authorizes the Executive Secretary thereof to hire the necessary personnel.

DOCUMENT NO.  
NO CHANGE IN CLASS. ☐  
☐ DECLASSIFIED  
CLASS. CHANGED TO: TS : 02011  
NEXT REVIEW DATE:   
AUTH: HR 10-2  
DATE: 27 MAR 1988 REVIEWER:

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Approved For Release 2003/06/13 : CIA-RDP80R01731R000800050004-9

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The National Security Council is given an annual appropriation for this staff. To our knowledge, no provision has been made in this appropriation for the Fiscal Year 1954 for a staff for the Operations Coordinating Board within the structure of the National Security Council. If it is contemplated that such a staff be supported by contributions from other agencies, including the Central Intelligence Agency, under Section 5 of the proposed Executive Order, we suggest that consideration be given to the question of this Agency's authority to give such support in the light of the provisions of 31 U.S.C. 691.

In connection with the proposed Presidential memorandum to the Executive Secretary of the National Security Council, certain substantive provisions are of concern to this Agency. In Chapter 7 of the report of the President's Committee on International Information Activities, on page 93 it is stated that "it would be appropriate to rescind paragraphs 2 and 3 of NSC 10/5." This Agency strongly supports this view but feels that rescision is not accomplished in the memorandum as presently drafted. Instead paragraphs 2 and 3 of NSC 10/5 remain in effect with the functions transferred to the Operations Coordinating Board. In order to accomplish the purpose intended by the report, the Agency recommends that the proposed memorandum be amended by eliminating paragraph "a" on page 1, by relettering paragraphs "b" and "c" to be "a" and "b" and by adding a new subparagraph under "Other" on page 2, stating:

"Paragraphs 2 and 3 of NSC 10/5, approved 23 October 1951, are rescinded."

There is no objection to the abolition of the Consultants Group and the transfer of their functions to the Operations Coordinating Board, provided that this does not limit the normal liaison between the Central Intelligence Agency, Department of State, and Department of Defense on questions of foreign and military policy, but rather provides a point of reference for such questions as are not resolved in this liaison. In order to reflect this thought specifically this Agency recommends that present paragraph b on page 1 of the Memorandum (paragraph a under the amendment proposed above) which assigns additional functions to the new Board be amended to read as follows:

"The policy coordinating functions provided for in paragraph 3.d.(1) of NSC 10/2 approved June 18, 1948."

While supporting the transfer of responsibility [redacted] to the Department of Defense, we believe the scope of the transfer and the understanding on timing could be clarified by the adoption of the following wording in place of the present initial paragraph on page 2 of the proposed memorandum.

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Responsibility for the support of, and training for, the above operations shall be transferred from the Central Intelligence Agency to the Department of Defense as soon as appropriate arrangements can be made. Other clandestine operations presently conducted by CIA in conjunction with such operations shall remain the responsibility of the Director of Central Intelligence.

In considering the effect of the proposed Executive Order and proposed Presidential Memorandum, it is the view of this Agency that NSC 10/2 and NSC 10/5, as revised by the Memorandum, should be re-examined. A proposed revision of these directives, taking account of the above suggestions and the proposed functions of the new Board, will be submitted shortly by the Central Intelligence Agency.

We have one general comment which relates to the broad functions assigned to the Operations Coordinating Board under Section 3(a) of the Executive Order. As we interpret this section the new Board would have the duty under subsections (1), (2), (3), and (4) of this section of assuming broad responsibilities with respect to each and every national security policy approved by the President. This would apparently include policies assigned exclusively to one department or agency and also policies having largely domestic as well as international implications. We feel that such assignment of duties may prove to be too broad and general and that this section should be limited to such national security policies as might be designated at the time of approval by the President as falling within the proper scope of activities of the new Board.

Very truly yours,

Allen W. Dulles  
Director

OGC/LRH:blr

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Approved For Release 2003/06/13 : CIA-RDP80R01731R000800050004-9

DOCUMENT DESCRIPTION		REGISTRY	
SOURCE	Signed	CIA CONTROL NO.	
	OGC/Dulles	77402	
DOC. NO.		DATE DOC. REC'D.	
DOC. DATE	18 Jul 53	20 Jul 53	
COPY NO.	4 of 9	LOGGED BY	
Q. OF PAGES	3	HS	
Q. OF ATTACHMENTS			
REMARKS: THIS FORM WILL BE			

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Release 2003/06/13 : CIA-RDP80R01731R000800050004-9